

# **OPERATING PROCEDURES OF THE BOARD OF TRUSTEES OF THE MORRIS K. UDALL AND STEWART L. UDALL FOUNDATION**

## **ARTICLE I**

### **Name and Addresses**

The name of the organization is the Morris K. Udall and Stewart L. Udall Foundation (the “Udall Foundation”). The physical location and mailing address of the Udall Foundation’s headquarters is 434 E. University Blvd., Suite 300, Tucson, Arizona 85705. The physical location and mailing address of the Udall Foundation’s Washington, D.C. Office is 1301 Pennsylvania Avenue NW, Suite 500, Washington, D.C. 20004.

## **ARTICLE II**

### **Purpose**

**A. Purpose of the Udall Foundation.** The Morris K. Udall Foundation was established by the U.S. Congress in 1992 as an independent executive branch agency to honor Morris K. Udall's lasting impact on this Nation’s environment, public lands, and natural resources, and his support of the rights and self-governance of Native Americans and Alaska Natives. In 2009, Congress enacted legislation to also honor Stewart L. Udall for his half century of distinguished national leadership in environmental and Native American policy. The agency is known today as the Morris K. Udall and Stewart L. Udall Foundation (Udall Foundation) and is headquartered in Tucson, Arizona.

The Udall Foundation is authorized by Congress to:

- Award [Scholarships](#), [Fellowships](#), and [Internships](#) for study in fields related to the environment and to Native Americans and Alaska Natives in fields related to health care and Tribal public policy.
- Connect youth to the Nation’s public lands and natural resources to foster greater understanding, appreciation, stewardship, and enjoyment of those lands and resources through photography, positive outdoor experiences, and environmental education through the [Stewart L. Udall Parks in Focus® Program](#) (Parks in Focus®).
- Provide funding to the [Udall Center for Studies in Public Policy](#) (Udall Center) to conduct policy research and outreach on the environment and related themes.
- Provide funding to the [Native Nations Institute for Leadership, Management, and Policy](#) (NNI), a program of the Udall Center, for research, education, and outreach on Native American and Alaska Native health care issues and Tribal public policy issues.
- Provide funding through the Udall Center to [Special Collections at the University of Arizona Libraries](#) to serve as the repository for the papers of Morris K. Udall and Stewart L. Udall (Udall Archives) and other such public papers as may be appropriate and assure such papers' availability to the public.
- Provide impartial collaboration, consensus-building, training, and conflict resolution services on a wide range of environmental, natural and cultural resources, Tribal, and public lands

issues, conflicts, and disputes involving the Federal Government through the [John S. McCain III National Center for Environmental Conflict Resolution](#) (National Center).

**B. Operating Procedures for the Board of Trustees.** These Operating Procedures constitute the principles and procedures that the Udall Foundation's Board of Trustees shall utilize in carrying out its duties and responsibilities of supervising and directing the Udall Foundation and set forth the Board's expectations concerning the Udall Foundation's Executive Director. The Operating Procedures also set forth the Board's expectations for periodic reporting to the Board by the leadership of the Udall Foundation, the Udall Center, including NNI, and the Udall Archives. (The Udall Foundation Organizational Chart is included as Appendix 1). These Operating Procedures are intended to be consistent with 20 U.S.C. §5601, *et seq.*, and any other applicable Federal law. In the event of conflict between these Operating Procedures and Federal law, Federal law controls and these Operating Procedures shall be interpreted and applied in accordance with such Federal laws.

## ARTICLE III

### Board of Trustees

**A. Duty and Responsibilities.** The Udall Foundation is subject to the supervision and direction of the Board of Trustees (Board). It is the Board's role and duty to appoint and fix the compensation for the Executive Director. The Board, or the Executive Director if delegated authority to do so by the Board, to the extent permitted by law, may also fix the compensation for four additional senior management personnel; approve the organizational structure of the Udall Foundation; approve the Udall Foundation's annual budget; receive the findings of an annual external financial audit; set policies, including internal controls, for the conduct and management of the agency's finances, personnel, and programs to be implemented by staff; and approve the strategic directions and priorities for the Udall Foundation.

**B. Board Eligibility and Composition.** The Board has 13 Trustees, 11 of whom are voting members of the Board. As set forth in the enabling legislation, the membership of the Board is comprised of:

1. Two Trustees, appointed by the President, with the advice and consent of the Senate, after considering the recommendation of the Speaker of the House of Representatives, in consultation with the Minority Leader of the House of Representatives.
2. Two Trustees, appointed by the President, with the advice and consent of the Senate, after considering the recommendation of the President pro tempore of the Senate, in consultation with the Majority and Minority Leaders of the Senate.
3. Five Trustees, not more than three of whom shall be of the same political party, appointed by the President with the advice and consent of the Senate, who have shown leadership and interest in—
  - a. the continued use, enjoyment, education, and exploration of our Nation's rich and bountiful natural resources, such as presidents of major foundations involved with the environment; or
  - b. in the improvement of the health status of Native Americans and Alaska Natives

and in strengthening tribal self-governance, such as tribal leaders involved in health and public policy development affecting Native American and Alaska Native communities.

4. The Secretary of the Interior, or the Secretary's designee, who shall serve as a voting ex officio member of the Board but shall not be eligible to serve as Chairperson.
5. The Secretary of Education, or the Secretary's designee, who shall serve as a voting ex officio member of the Board but shall not be eligible to serve as Chairperson.
6. The President of the University of Arizona shall serve as a nonvoting, ex officio member and shall not be eligible to serve as chairperson.
7. The chairperson of the President's Council on Environmental Quality, who shall serve as a nonvoting, ex officio member and shall not be eligible to serve as chairperson.

The nine presidentially appointed, senate-confirmed Trustees identified in Article III.B.1-3 above are referred to as "PAS Trustees" when distinguished from the ex officio Trustees identified in Article III.B.4-7.

**C. Term of Office.** The term of office of each appointed Trustee is six (6) years, except as provided differently in statute. However, a Trustee may serve after the expiration of the Trustee's term until a successor has been confirmed by the U.S. Senate and appointed by the President.

**D. Vacancies.** A Trustee appointed to fill a vacancy shall serve for the remainder of the term for which the Trustee's predecessor was appointed and shall be appointed in the same manner as the original appointment for that vacancy was made.

**E. Officers.** The Officers of the Board shall consist of a Chair, Vice Chair, Secretary, and such other Officers as the Board deems necessary to carry out the duties of the Board as prescribed by statute and these Operating Procedures. The election of Officers is for the administrative convenience of the Board. Notwithstanding the election of Officers, all Trustees share in the duties and responsibilities of the Board and are equally entitled to access to the staff, books, and records of the Udall Foundation as may be necessary to fulfill their duties and responsibilities.

1. **Chair.** The Chair shall be selected by majority vote of the Trustees from eligible voting members who are nominated by the President pursuant to 20 U.S.C. §5603(b)(1)-(3). The Chair shall have such powers as are necessary to perform such duties as the Board may prescribe. Appendix 2 provides a detailed listing of the duties of the Chair, and may be amended separately from these Operating Procedures when and as deemed necessary by the Board.
2. **Vice Chair.** The Vice Chair shall carry out the duties of the Chair in the absence or incapacity of the Chair or, if the office of Chair is vacant, shall serve as Acting Chair and carry out all duties and responsibilities of the Chair until the next election for Chair is held. The Vice Chair shall otherwise carry out such duties as the Chair may assign from time-to-time.

3. **Secretary.** The Secretary shall maintain minutes and records of Board proceedings and shall carry out the duties of the Chair in the absence or incapacity of both the Chair and Vice Chair. The staff of the Udall Foundation shall assist the Secretary in the maintenance of the minutes and records of Board proceedings. Minutes are records of the Udall Foundation and are kept by the Udall Foundation's Communications Program Manager.
4. **Other Officers.** The Board may elect such other Officers as it deems appropriate to carry out such duties as the Board designates.
5. **Elections and Terms.** Officers of the Board shall be elected by majority vote and shall serve for terms of three (3) years. Officers may resign from office at any time; such resignation must be in writing and directed to the Chair of the Board. In the event the Chair submits their resignation, it should be directed to the Vice Chair. Resignation from an office does not constitute resignation from the Board.

Officers may be removed from office at any time by a vote of a majority of the then-serving members of the Board. Such removal may only be for failure to perform their duties or for misconduct that brings the Udall Foundation into disrepute. Vacancies in any office may be filled by a majority vote of the Board at any meeting of the Board.

6. **Limitations on Officers.** No Officer shall hold more than one (1) office at a time. No Officer may serve for more than two consecutive terms of three years each in the same office.

**F. Executive Committee.** The Board may form an Executive Committee, consisting of the Chair, Vice Chair, Secretary, and up to two other Trustees as the Board may designate by majority vote of the then-serving members of the Board, all of whom shall serve on the Executive Committee for terms of three (3) years, subject to removal at any time by vote of a majority of the then-serving members of the Board. However, at no time shall the Executive Committee have enough members to constitute a Quorum, as defined in Article V.E, below. Vacancies on the Executive Committee may be filled by a majority vote of the Board at any meeting of the Board. The formation of an Executive Committee is for the administrative convenience of the Board. Notwithstanding the formation of an Executive Committee, all Trustees share in the duties and responsibilities of the Board and are equally entitled to access to the staff, books, and records of the Udall Foundation as may be necessary to fulfill their duties and responsibilities.

1. **Meetings.** The Executive Committee may meet in person, via videoconference, telephonically, or in any other manner agreed by the Board and transact business with a simple majority of Executive Committee members. The Executive Committee shall meet at the discretion of the Chair of the Executive Committee. The Board Chair will chair the Executive Committee, or may choose to delegate that role to the Vice Chair or to another member of the Executive Committee. Invitations to participate in

meetings of the Executive Committee may be extended to the Executive Director, Chief Financial Officer, or General Counsel at the discretion of the Chair of the Executive Committee.

Federal rules, and rules of these Operating Procedures, concerning Board proxies and the laws governing open meetings shall apply to Executive Committee meetings in which the Executive Committee is conducting business on behalf of the Board.

2. **Functions.** Between regularly scheduled meetings of the Board, the Executive Committee, as required by the Chair of the Executive Committee, will provide guidance regarding Board policies, make interim decisions necessary to implement Board policies and decisions, and develop proposals for Board consideration. The Executive Committee may not adopt policies, procedures, or regulations for the Board or the Udall Foundation without the approval of the Board. The Executive Committee shall report to the Board at its next meeting on any actions taken by the Executive Committee prior to that meeting for consideration and ratification by the full Board. The Executive Committee is authorized to act on behalf of the Board when business matters: (1) of an urgent nature are pending and the timely assembly of a quorum of the Board is not possible; (2) of a routine business nature are pending, such as disbursements for necessary expenses, allocating funds for special work, provided such amount shall not exceed the budget allowance for such work as previously approved by the Board, or require a position be stated on a general policy matter; or (3) are referred to them by the Board. The Executive Committee may refer matters brought before it to the proper committee of the Board, which it may designate, or to the Board. The Secretary shall be responsible for taking and maintaining notes and all relevant documents related to the meetings of that Committee. The Secretary shall provide such notes and documents to the Udall Foundation's Administrative Officer on a mutually agreeable schedule in order to meet records management requirements. In the absence of the Secretary, the Chair shall designate a member of the Executive Committee to be responsible for taking and maintaining notes and all relevant documents, as described above.
3. **Staff Awards.** In the absence of any ad hoc committees the Board may choose to create, consistent with the procedures outlined in Section G, for the purposes of giving honorary or monetary awards, the Executive Committee shall have responsibility for such awards, including but not limited to determination of an annual performance award for the Executive Director.
4. **Eric D. Eberhard Trustees Award for Outstanding Accomplishment (Trustees Award).** The Udall Foundation Board of Trustees may give honorary awards consistent with the criteria and procedures in Appendix 3 to these Operating Procedures. The Executive Director will from time to time make recommendations to the Board for Trustees Awards. A Trustees Award may be given at any time, including at a public meeting of the Board of Trustees. Appendix 3 outlines the procedures associated with recommending and giving Trustees Awards and may be

amended separately from these Operating Procedures when and as deemed necessary by the Board.

**G. Ad Hoc Committees.** The Board may create ad hoc committees when the Board deems such committees necessary for the efficient and effective operation of the Board. Such committees may be established, organized, and disbanded as determined by majority vote of the Board, and have such duties and responsibilities as determined by the Board. The Chair will serve as a voting, ex officio member of ad hoc committees.

Each ad hoc committee will have a Committee Chair elected by majority vote of the members of the Committee. The Committee Chair shall designate a member of the committee to take and maintain notes on the meetings of that Committee. The committee member who is responsible for taking and maintaining notes and all relevant documents of the Committee shall provide such notes and documents to the Udall Foundation's Administrative Officer on a mutually agreeable schedule in order to meet records management requirements. The Committee Chair may invite the Executive Director, General Counsel, or Chief Financial Officer to participate in Committee meetings as appropriate.

**H. Travel and Subsistence Pay.** Trustees shall serve without pay, but in accordance with applicable Federal laws and regulations, shall be entitled to reimbursement for travel, subsistence, and other necessary expenses incurred in the performance of their duties as members of the Board.

## ARTICLE IV

### Conflict of Interest and Other Ethical Requirements

**A. Governing Law.** Trustees are Special Government Employees (SGEs). They are required to comply with certain criminal conflict of interest statutes (18 U.S.C. §§ 201-209) and the Standards of Ethical Conduct for Executive Branch Employees, as codified at 5 C.F.R. Part 2635. Some of these provisions apply differently to SGEs. The Office of Government Ethics has published a comprehensive summary explaining how these provisions, Executive Branch financial disclosure requirements, and certain other legal authorities apply to SGEs.

1. 18 U.S.C. § 201 prohibits the giving or receipt of anything of value or promise of the same to a Trustee to induce such Trustee to do or omit to do any act in violation of his or her public duty.
2. 18 U.S.C. § 202 defines the term Special Government Employee (SGE).
3. 18 U.S.C. § 203 prohibits a Trustee from receiving, agreeing to receive, or soliciting compensation for representational services, rendered either personally or by another, before any court or Federal agency or other specified Federal entity in connection with any particular matter in which the United States is a party, or has a direct and

substantial interest. Section 203 applies not only to representational services provided by the Trustee personally, but also to services provided by another person with whom the Trustee is associated, provided the Trustee shares in the compensation for such services, as in partnership income or profit-sharing arrangements. This does not preclude a Trustee from acting, with or without compensation, as an agent or attorney for the Trustee's spouse; child; or for any other person for whom the Trustee serves as a guardian, executor, administrator, trustee, or other personal fiduciary, except in matters in which the Trustee has participated personally and substantially as a Board member through decision, approval or disapproval, recommendation, advice, or otherwise. *Note that this statute only applies to a Trustee in relation to a particular matter involving a specific party or parties and in which the Trustee has participated personally and substantially as a Board member through advice, decision, approval, disapproval, recommendation, or otherwise.*

4. 18 U.S.C. § 204 prohibits a Trustee, other than in the discharge of their official duties, from prosecuting a claim against the United States, acting as an agent or attorney for another prosecuting a claim against the United States, or receiving as consideration for assistance for same, any gratuity, or share of or interest in such claim; or from acting as an agent or attorney for anyone before any department, agency, court, or military tribunal in connection with any covered matter in which the United States is a party or has a direct or substantial interest. The term "covered matter" means any judicial or other proceeding, application, contract, claim, investigation, charge, arrest, or any other particular matter. This does not preclude a Trustee from acting, with or without compensation, as an agent or attorney for the Trustee's spouse; child; or for any other person for whom the Trustee serves as guardian, executor, administrator, trustee, or other personal fiduciary, except in matters in which the Trustee has participated personally and substantially as a Board member through decision, approval or disapproval, recommendation, advice, or otherwise. *Note that this statute only applies to a Trustee in relation to a covered matter involving a specific party or parties and in which the Trustee has participated personally and substantially as a Board member through advice, decision, approval, disapproval, recommendation, or otherwise; or which is pending in the agency the Trustee is serving.*
5. 18 U.S.C. § 205 prohibits a Trustee from personally representing anyone before any court, Federal agency, or any other entity in connection with any particular matter in which the United States is a party or has a direct and substantial interest, whether or not the Trustee receives compensation for the representational activity. *Note that this statute only applies to a Trustee in relation to a particular matter involving a specific party or parties and in which the Trustee has participated personally and substantially as a Board member through advice, decision, approval or disapproval, recommendation, or otherwise.*
6. 18 U.S.C. § 207 imposes restrictions on post-employment activities including various prohibitions on representing others in connection with particular matters in which the Trustee has participated personally and substantially as a Board member through advice, decision, approval or disapproval, recommendation, or otherwise.

7. 18 U.S.C. § 208 prohibits a Trustee from participating personally and substantially in the Trustee's official capacity in any particular matter in which, to the Trustee's knowledge, the Trustee or any person whose interests are imputed to them has a financial interest, if the particular matter will have a direct and predictable effect on that interest.
8. 18 U.S.C. § 216 establishes the penalties for violations of §§ 203, 204, 205, 207 and 208, which include imprisonment of not more than one year or a fine, or both; and for willful violation, a penalty of imprisonment of up to five years or a fine, or both.
9. 5 C.F.R. Part 2635 - Standards of Ethical Conduct for Executive Branch Employees generally applies the provisions of Title 18 of the United States Code by:
  - a. Placing restrictions on gifts from outside sources;
  - b. Placing restrictions on gifts from subordinates to superiors;
  - c. Generally prohibiting participation by a Trustee in particular matters if that Trustee knows that the matter is likely to affect their financial interest, that of a member of his or her household, or others with certain specified business relationships; or if in the Trustee's judgment, persons with knowledge of the facts would question their impartiality, except when a waiver has been specifically given to the Trustee in advance of the participation in the particular matter;
  - d. Restricting participation in matters affecting the financial interests of someone with whom the Trustee is seeking future employment, under certain specified circumstances;
  - e. Prohibiting the use of public office for private gain;
  - f. Restricting service as an expert witness and in certain fundraising activities; and,
  - g. Requiring annual confidential financial disclosures by a Trustee.
10. Definitions with Respect to these statutes and 5 C.F.R. Part 2635
  - a. *"Personal and Substantial.* To participate personally means to participate directly. It includes the direct and active supervision of the participation of a subordinate in the matter. To participate substantially means that the [Trustee]'s involvement is of significance to the matter. Participation may be substantial even though it is not determinative of the outcome of a particular matter. However, it requires more than official responsibility,

knowledge, perfunctory involvement, or involvement in an administrative or peripheral issue. A finding of substantiality should be based not only on the effort devoted to a matter, but also on the importance of that effort. While a series of peripheral involvements may be insubstantial, a single act of approving or participating in a critical step may be substantial. Personal and substantial participation may occur when, for example, [a Trustee] participates through decision, approval, disapproval, recommendation, investigation or the rendering of advice in a particular matter.” 5 C.F.R. § 2635.402(b)(4).

- b. “*Imputed interests*. For purposes of 18 U.S.C. § 208(a) ... the financial interest of the following persons will serve to disqualify [a Trustee] to the same extent as if they were the [Trustee’s] own interest: (i) the [Trustee]’s spouse; (ii) the [Trustee]’s minor child; (iii) the [Trustee]’s general partner; (iv) an organization or entity which the [Trustee] serves as an officer, director, trustee, general partner or employee; and (v) a person with whom the [Trustee] is negotiating for or has any arrangement concerning prospective employment.” 5 C.F.R. § 2635.402(b)(2)
- c. “*Direct and Predictable Effect*. A particular matter will have a direct effect on a financial interest if there is a close causal link between any decision or action to be taken in the matter and any expected effect of the matter on the financial interest. An effect may be direct even though it does not occur immediately. A particular matter will not have a direct effect on a financial interest, however, if the chain of causation is attenuated or is contingent upon the occurrence of events that are speculative or that are independent of, and unrelated to, the matter. A particular matter that has an effect on the financial interest only as a consequence of its effects on the general economy does not have a direct effect within the meaning of this [definition]. A particular matter will have a predictable effect if there is a real, as opposed to a speculative possibility that the matter will affect the financial interest. It is not necessary, however, that the magnitude of the gain or loss be known, and the dollar amount of the gain or loss is immaterial.” 5 C.F.R. § 2635.402(b)(1)
- d. “*Particular Matter*. The term encompasses only matters that involve deliberation, decision, or action that is focused on the interests of specific persons, or a discrete and identifiable class of persons. Such a matter is covered by [the ethics rules] even if it does not involve formal parties and may include government action such as legislation or policy-making that is narrowly focused on the interests of such a discrete and identifiable class of persons. The term particular matter, however, does not extend to the consideration or adoption of broad policy options that are directed to the interests of a large and diverse group of persons.” Particular matters include but are not limited to: Board proceedings; action on applications of any nature; requests for a ruling or a determination by the Board; and contracts, claims, charges, and controversies before the Board. 5 C.F.R. § 2635.402(b)(3)

11. Exception with Respect to Conflicts of Interest. The Chair of the Council on Environmental Quality, the Secretary of Education or their designee, and the Secretary of the Interior or their designee, who serve by operation of law, do not have a prohibited conflict of interest if they take official action on matters as a Federal employee sitting as Trustee for the Udall Foundation because the Udall Foundation is also a Federal agency. These Trustees owe a fiduciary duty to the Federal Government and there is no conflicting obligation between their duties as Trustees and their duties as Federal officials in another agency of the Federal Government.

## **B. Implementation.**

1. Trustees are responsible for notifying the Chair (or, in the case of the Chair, the Vice Chair) and the Udall Foundation Designated Agency Ethics Official (DAEO) of any potential conflict of interest or appearance thereof, or other ethical issues relating to the statutes and regulations, of which the Trustee becomes aware.
2. The Chair and/or DAEO may, from time to time, request of the Trustees information concerning business, personal, or other relationships that the Trustees, either directly or through an imputed interest, may have with third parties that have dealings with the Udall Foundation. Trustees will respond to such requests as soon as is practicable.
3. Trustees shall comply with all directives of the Chair and/or the DAEO with regard to matters involving potential conflicts of interest or other ethical issues, including any directive by which a Trustee is to be recused from activities or from voting on Board matters to avoid or cure a potential or actual conflict of interest or to resolve another potential ethics issue.

**C. Waivers for Conflicts of Interest or the Appearance Thereof.** Because Congress and other Federal agencies recognize that there are occasions when a conflict of interest or an appearance of a conflict of interest is de minimis or is outweighed by the needs of the Government for an employee or official to act, waivers may be granted by the appropriate authorized Federal official, which for Trustees is the White House Counsel to the President. Waivers for Trustees with potential conflicts of interests may be granted in accordance with the special waiver provisions outlined in 18 U.S.C. § 208, and 5 C.F.R. § 2635.402, § 2635.502, § 2635.605, and § 2640.301. A waiver may also be granted in an individual matter involving specific parties where impartiality may be questioned. A Trustee may be authorized to participate in the matter after careful evaluation of the given situations and issues requiring the waiver. A waiver is only valid if all of the following criteria are met:

1. The waiver is granted before a Trustee engages in a potentially prohibited activity.
2. The Trustee has made a full disclosure of the nature and extent of the Trustee's disqualifying financial interest, how it relates to the nature and circumstances of the particular matter or matters, and all other relevant facts.

3. A specific determination has been made that the Trustee's interest is not so substantial as to be deemed likely to affect the integrity of the services that the Government may expect.
4. The waiver is issued in writing. If practicable, the Office of Government Ethics will be consulted formally or informally prior to the granting of each waiver. A copy of each waiver granted will be forwarded to the Director of the Office of Government Ethics.

**D. Financial Disclosure.** All Trustees are required to file a financial disclosure statement on OGE Form 450 with the Udall Foundation's DAEO on or before February 15th of each year unless a prior extension is granted, or in the case of ex officio members of the Board who are also Federal employees, with their respective DAEOs, with a copy provided to the Udall Foundation's DAEO. The OGE Form 450 shall be filed in a manner consistent with the Udall Foundation's Financial Disclosure processes and policies. Any Trustee who has failed to timely file their annual disclosure statement shall not attend or participate in any meeting of the Board of Trustees or any committee of the Board until such time as the required financial disclosure statement has been filed.

**E. Ethics Training.** All Trustees are required to undertake ethics training at least annually in the manner prescribed by the Chair in coordination with the DAEO. Training may be conducted in person, electronically, during a Board Meeting, or in any manner approved by the DAEO consistent with Federal law.

## **ARTICLE V**

### **Meetings**

**A. Regularly Scheduled Meetings.** The Board shall conduct at least two meetings each year at such time and place as determined by the Board. Meetings may be conducted in person, virtually, or a hybrid of in person and virtual.

**B. Purpose.** At such regularly scheduled meetings, the Board shall receive reports on:

1. The Udall Foundation's progress towards meeting the statutory requirements mandated by Congress in 20 U.S.C. § 5603-§ 5609, including:
  - a. Education Programs
    - Udall Undergraduate Scholarship
    - Native American Congressional Internship
    - Morris K. Udall and John S. McCain III Native American Graduate Fellowship in Tribal Policy
    - Stewart L. Udall Parks in Focus® Program
  - b. John S. McCain III National Center for Environmental Conflict Resolution
  - c. University of Arizona Partner Programs

- Udall Center for Studies in Public Policy - Environmental Policy Program
  - Udall Center for Studies in Public Policy - Native Nations Institute for Leadership, Management, and Policy
  - The Morris K. Udall and Stewart L. Udall Repositories in Special Collections at the University of Arizona Libraries
2. Finances and status of internal controls of the Morris K. Udall and Stewart L. Udall Foundation including the following:
    - a. Morris K. Udall and Stewart L. Udall Trust Fund
    - b. Environmental Dispute Resolution Fund
    - c. Special Funds to hold, administer, and utilize grants, gifts, and donations
    - d. Data and Information Technology
  3. Such other business that may come before the Board, including Data and Information Technology. As necessary or appropriate, the Board may receive reports on other compliance topics of interest. The Board may request additional reports at any time.

The University of Arizona will provide an annual work plan to the Board of Trustees for its review and approval, to include the activities of the Udall Center for Studies in Public Policy and Special Collections at the University of Arizona Libraries.

**C. Open Meetings.** Meetings of the Board shall generally be open, except for Executive Sessions as designated by the Chair in consultation with the Board and in compliance with The Government in the Sunshine Act, 5 U.S.C. § 552b (Sunshine Act). Discussions regarding matters authorized by the Sunshine Act to be conducted in meetings closed to the public shall be held in Executive Session. Members of the public may, with permission of the Chair, make oral comments to the Board at an open meeting. The Chair may determine in advance of a meeting to exclude oral public comment.

**D. Notice.** Except in situations requiring urgent action of the Board, the Chair shall provide Trustees with at least fifteen (15) days' written notice of any meeting of the Board; the Chair, in their discretion, may delegate this activity to the Executive Director. The notice need not specify the business to be transacted at the meeting. The notice shall be deemed given upon transmission of email, electronic calendar invitation, or fax; or if sent by overnight mail or delivery service, twenty-four (24) hours after deposit with the delivery service; or if sent by regular mail, three (3) days after deposit with the U.S. Postal Service, postage paid. Notice of a meeting may be waived at any time in writing or by attendance without objection by the person entitled to notice. This Notice shall not replace or limit the obligations of the Board with respect to the notice requirements of 5 U.S.C. § 552b, above.

**E. Quorum.** The physical or virtual presence of one-half of the then-serving, voting Trustees shall constitute a quorum for transacting business at any meeting. Every act or decision made by a majority of the Trustees present (in person or virtually) and voting at a meeting at which a quorum is present shall be regarded as an act of the Board. The Board may continue to transact business at a meeting at which a quorum is initially present,

notwithstanding the subsequent absence of a Trustee, as long as any action is approved by at least a majority of the quorum required for that meeting.

**F. Virtual Meetings.** Virtual meetings are defined as telephone, videoconference, email, group email list, or other means of virtual communications technology, whereby one or more Trustees participate remotely in an officially called meeting of the Board. Virtual meetings may be used for either regular or special meetings of the Board.

1. **Notice.** All Board members must be properly notified of meetings held only via virtual technology in conformity with Article V (D) of these Operating Procedures. Additionally, all members must have access to devices that permit them to fully participate in such meetings.
2. **Sunshine Act.** Board Meetings held only by virtual means shall be arranged and conducted so as to comply with the Sunshine Act as applicable.

**G. Proxies.** Trustees may vote by proxy. A proxy must be cast by another Trustee and must be in writing. The proxy must be provided to the Trustee casting the vote prior to any vote. Proxy votes may not be used for the purpose of establishing a quorum.

**H. Action without a Meeting.** Subject to any limitations imposed by the Sunshine Act, any policy or action that may be approved or taken at a Board meeting may be taken or approved without a meeting if all voting Trustees consent in writing (email constitutes “in writing”).

1. **Notational Voting Procedure.** Notational Voting occurs when each Trustee votes separately by email in order to conduct agency business, rather than at a publicly noticed meeting of the Board. The Notational Voting procedure is available when only a vote is taken; if any Trustee wishes to discuss the action, the Notational Voting process ends, and a meeting will be publicly noticed as required by the Sunshine Act.

**I. Votes.** Unless all Trustees consent to the approval of any matter pending before the Board, all actions of the Board shall be taken by a formal Board Resolution, duly seconded and adopted by a majority of the Trustees voting in person or by proxy. Matters which are consented to by all Trustees may be approved using a Consent Agenda rather than by formal Board Resolution, if so determined by the Chair.

1. The vote of a Trustee who affirmatively indicates that they wish to abstain from a vote will be counted as an Abstention.
2. A non-vote during an in-person, virtual, or hybrid meeting will be counted as an Abstention if the Trustee is available to vote and chooses not to do so.
3. When a vote is taken via email, a non-vote will be counted as an Abstention if the

Trustee is given an opportunity to vote and does not vote by the appointed deadline.

4. If a Trustee is absent from an in-person, virtual, or hybrid meeting, and the Trustee has not executed a proxy covering the vote, the Trustee vote will not be counted in the vote tally.

**J. “Majority of the Trustees.”** For the purposes of these Operating Procedures, the term “majority of the Trustees” means a majority of the voting members of the Board present, either physically, virtually, or by proxy, at the Board meeting where the decision is made. The term “majority of the then-serving members of the Board” means a majority of the entire current voting members of the Board.

## **ARTICLE VI**

### **Executive Director**

**A. Purpose.** The Board shall select and appoint an Executive Director who is responsible for the overall administration of the Udall Foundation and who will manage the day-to-day business operations and Udall Foundation staff. The Executive Director shall be the chief executive officer of the Udall Foundation and shall implement and carry out the mission and functions of the Udall Foundation, subject to the supervision and direction of the Board.

**B. Roles and Responsibilities.** The Executive Director’s responsibilities and objectives shall be set by the Board, and the Executive Director shall execute these directives and any other functions as the Board prescribes. Specific tasks relating to the Board shall include, but not be limited to:

1. Reporting to the Board on progress toward the statutory requirements mandated by Congress for the Udall Foundation;
2. Assisting the Chair in organizing the regularly scheduled Board meetings, and any subsequent special Board meetings and meetings of the Executive Committee;
3. Preparing an orientation program for newly appointed Board members;
4. Maintaining regular contact with the Chair, Vice Chair, and Executive Committee, as appropriate outside of the regularly scheduled Board meetings, to seek direction and to report on the work of the Executive Director and fully apprise them of any issues of concern affecting the Udall Foundation or any of its programs;
5. Ensuring that the programming priorities outlined in Article V (B) of these Operating Procedures comply with the funding allocation provisions in 20 U.S.C. § 5605, § 5606, and the auditing and expenditure provisions in § 5607 and § 5607a;
6. Drafting communications and responses for the Chair on any Congressional

inquiry directed to the Udall Foundation or any Trustee; and

7. Preparing and filing written reports with the Board monthly, or as requested by the Board, regarding the work of the Udall Foundation and notifying the Board of any issues that may require the attention of or action by the Board.

**C. Selection.** The Chair shall appoint a selection committee when the position of Executive Director for the Udall Foundation becomes vacant. The selection committee shall represent a cross section of the Board's membership and be headed by the Chair. The entire Board may be the selection committee if so designated by the Chair. The selection committee shall conduct a search for a qualified Executive Director and recommend a candidate to the full Board of Trustees for approval by a majority vote of the Board. The processes and procedures for conducting the search and recommendation to the full Board of Trustees shall be determined by the Chair at the start of the selection process in consultation with the General Counsel. The process may include the Directors and other staff as necessary and appropriate, as determined by the Chair.

**D. Compensation.** The Executive Director shall be compensated at a rate determined by the Board in accordance with 5 U.S.C. § 5383.

**E. Evaluation.** The performance of the Executive Director shall be evaluated annually by the Chair, who shall report to the Board no less than annually on the Executive Director's management of the operations and staff of the Udall Foundation.

## **ARTICLE VII**

### **Senior Leadership**

The Executive Director may determine that it is appropriate for the Udall Foundation to employ one or more Senior Leaders to ensure the efficient management of the personnel, funds, and programs of the Udall Foundation, as set forth in the management structure of the Udall Foundation to be approved by the Board. In that event, the Executive Director shall recruit and hire qualified individuals for such positions.

1. Any employee serving in such a position shall be supervised by the Executive Director.
2. Senior Leaders are encouraged to bring any matter of importance to the Board's attention at any time.

## **ARTICLE VIII**

### **General Counsel**

**A. Purpose.** The Executive Director shall recruit and hire an attorney to serve as the General

Counsel, with the input of the Chair and Vice Chair as appropriate, to manage the day-to-day legal affairs of the Udall Foundation. The General Counsel shall support and assist the Executive Director and staff of the Udall Foundation and shall ensure that the programs and activities of the Udall Foundation are conducted in conformity with all applicable laws and regulations. The General Counsel shall be supervised on a day-to-day basis by the Executive Director, and shall also be subject to the direction of the Board, and shall:

1. Maintain regular contact with the Chair, Vice Chair, and Executive Committee, as appropriate outside of the regularly scheduled Board meetings, to seek direction and to report on the work of the General Counsel and issues of concern to the Udall Foundation; and,
2. Prepare and file written reports as determined by the Chair regarding the work of the General Counsel. Such reports may be combined with the report of the Executive Director. The General Counsel shall promptly and fully apprise the Executive Director and/or the Board of any issues that may require the Executive Director's or the Board's attention or action.

**B. Evaluation.** The performance of the General Counsel shall be evaluated annually by the Executive Director.

## **ARTICLE IX**

### **Fiscal Year**

**Definition.** The Congressional fiscal year shall serve as the fiscal year of the Udall Foundation.

## **ARTICLE X**

### **Parliamentary Authority**

**Usage.** The rules contained in the current edition of *Robert's Rules of Order Newly Revised* shall govern the Board in all cases to which they are applicable and in which they are not inconsistent with these Operating Procedures and any special rules of order the Board may adopt.

## **ARTICLE XI**

### **Amendment of Operating Procedures**

**A. Amendment by the Board.** These Operating Procedures may be amended at a meeting of the Board by a two-thirds (2/3) vote of the Trustees present in person or by virtual means, provided prior notice of the proposed amendment has been submitted in writing to each Trustee at least seven days prior to the meeting, and that said amendments do not conflict with any provision of 20 U.S.C. §§ 5601 et seq. or any other Federal law applicable to the Udall Foundation. The notice required by this section of the Operating Procedures can be sent by

United States Mail, overnight mail or delivery service, email, fax, or by providing notice that a proposed change has been posted to the Trustee Website and shall contain the language of the amendment and an explanation for each proposed amendment.

**B. Corrections to the Operating Procedures; changes to appendices.** Minor corrections of spelling, punctuation, formatting, and grammar; updating of included information references; changing addresses; or other minor changes may be made without formally amending the Operating Procedures, provided that such corrections do not alter the meaning of the Operating Procedures in any way. Corrections, additions, and modifications to appendices may also be made without formally amending the Operating Procedures. The date such corrections are made shall be entered into the list of Operating Procedures revisions, which shall be kept by the Secretary and the Udall Foundation's Communications Program Manager, and shall be available for inspection by any Trustee.

**C. Adoption.** The original Operating Procedures were adopted at a regularly scheduled and properly noticed meeting of the Board on November 9, 2012, by a vote of 10 in favor and 0 opposed.

**D. Effective Date.** Unless otherwise provided by these Operating Procedures, amended Operating Procedures shall become effective on the date of their adoption.

**E. Amendment Date.** Amendments to the Operating Procedures (hereinafter known as "1<sup>st</sup> Amendment") as reflected above were adopted at a regularly scheduled and properly noticed meeting of the Board on April 16, 2015, by a vote of 9 in favor, 0 opposed, and 0 abstaining.

**F. Amendment Date.** Amendments to the Operating Procedures (hereinafter known as "2<sup>nd</sup> Amendment") as reflected above were adopted at a regularly scheduled and properly noticed meeting of the Board on November 21, 2019, by a vote of 9 in favor, 0 opposed, and 0 abstaining.

**G. Amendment Date.** Amendments to the Operating Procedures (hereinafter known as "3<sup>rd</sup> Amendment") as reflected above were adopted at a regularly scheduled and properly noticed meeting of the Board on November 20, 2020, by a vote of 9 in favor, 0 opposed, and 0 abstaining.

**H. Amendment Date.** Amendments to the Operating Procedures (hereinafter known as "4<sup>th</sup> Amendment") as reflected above were adopted at a regularly scheduled and properly noticed meeting of the Board on April 28, 2021, by a vote of 9 in favor, 0 opposed, and 0 abstaining.

**I. Amendment Date.** Amendments to the Operating Procedures (hereinafter known as "5<sup>th</sup> Amendment") as reflected above were adopted at a regularly scheduled and properly noticed meeting of the Board on April 27, 2022, by a vote of 9 in favor, 0 opposed, and 0 abstaining. This Amendment will be effective on August 27, 2022.

**J. Amendment Date.** Amendments to the Operating Procedures (hereinafter known as "6<sup>th</sup>

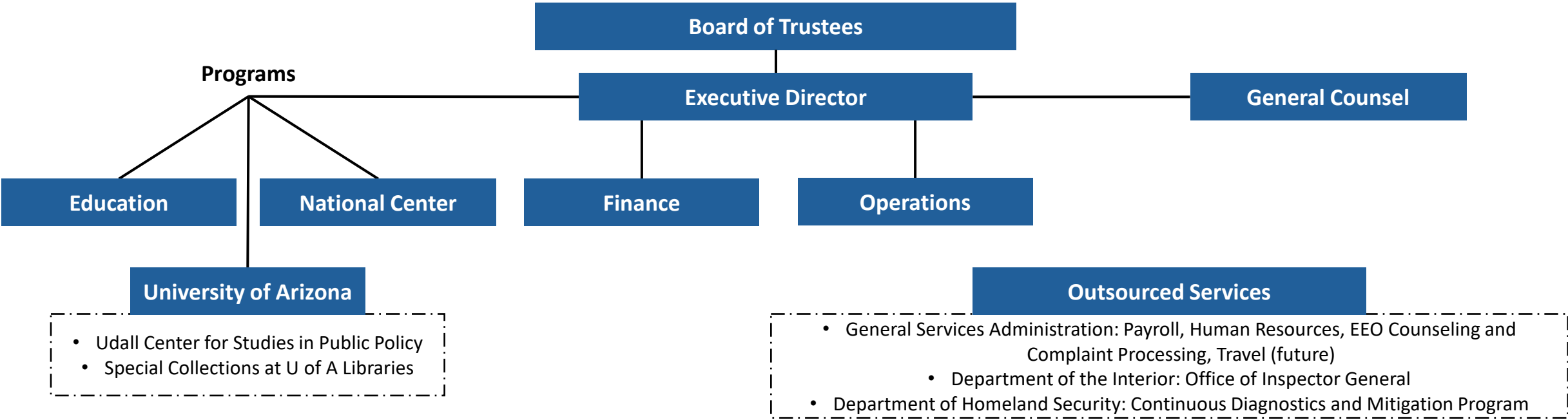
Amendment”) as reflected above were adopted at a special electronic and properly noticed meeting of the Board between October 4 and October 11, 2023, by a vote of 11 in favor, 0 opposed, and 0 abstaining.

**K. Amendment Date.** Amendment to the Operating Procedures (hereinafter known as “7<sup>th</sup> Amendment”) as reflected above were adopted at a regularly scheduled virtual and properly noticed meeting of the Board on October 30, 2024, by a vote of 9 in favor, 0 opposed, and 0 abstaining.

**L. Amendment Date.** Amendment to the Operating Procedures (hereinafter known as “8<sup>th</sup> Amendment”) as reflected above were adopted at a regularly scheduled and properly noticed meeting of the Board on May 6, 2025, by a vote of 8 in favor, 0 opposed, and 0 abstaining.

**M. Amendment Date.** Amendment to the Operating Procedures (hereinafter known as “9<sup>th</sup> Amendment”) as reflected above were adopted by Notational Voting procedures between June 3 and June 16, 2025, by a vote of 8 in favor, 0 opposed, and 0 abstaining.

Morris K. Udall and Stewart L. Udall Foundation Organizational Chart



## **Appendix 2**

### **Udall Foundation Board of Trustees Chair Roles and Responsibilities**

Updated: October 2023

The Chair shall have such powers as are necessary to perform such duties as the Board may prescribe including, but not limited to:

1. Represent the Udall Foundation before Congress and the Office of Management and Budget (OMB) regarding the agency's appropriations and authorization.

- In coordination with the Executive Director, maintain relationships with House and Senate Authorizing and Appropriations Committees, members of the Arizona Congressional delegation, and OMB officials—including via periodic visits to Washington, D.C., and appearing as a witness before Congress, if requested—to ensure continuing support for the Udall Foundation's annual appropriations and periodic reauthorization legislation.
- Review the Udall Foundation's annual Budget Request to OMB, annual Congressional Budget Justification, and annual Performance and Accountability Report.
- Receive the Udall Foundation's annual independent financial audit and other ad hoc financial assessments and reviews (e.g., Office of Inspector General), and respond to questions, as appropriate, in coordination with the Chief Financial Officer.
- Receive the Udall Foundation's annual financial disclosure reports and annual Office of Government Ethics compliance report.
- Review the recommendations of the Executive Director and Chief Financial Officer for timely and appropriate investment of the agency's Trust Fund and Environmental Dispute Resolution Fund in Treasury obligations.

2. Represent the Udall Foundation before the Administration; Congress; agencies of the Executive Branch; State, Local, and Tribal governments; Nongovernmental organizations; and the media, as appropriate.

- In coordination with the Executive Director, lead the Board's effort to address vacancies in its voting membership by making appropriate recommendations to Congress and the President for new Trustee nominations, and meeting with senior officials at the Departments of Education and the Interior as needed.
- In coordination with the Executive Director, lead the Board's effort to address vacancies in its nonvoting ex-officio membership by meeting with senior officials at the Council on Environmental Quality and The University of Arizona, as needed.
- Respond to inquiries from print, broadcast, and social media, as appropriate.

3. Convene formal meetings of the Board and its standing and ad hoc committees when acting as the Chair of those committees.

- In coordination with the Executive Director, call and chair formal meetings of the Board, and determine the dates, agendas, and other logistics of such meetings and sessions.
- Call and chair meetings of the Board's Executive Committee, unless the role of Chair of the Executive Committee has been delegated to another Committee member, and invite the Executive Director, Chief Financial Officer, or General Counsel to participate, as appropriate.

- Serve as a voting, ex officio member of ad hoc committees established by the Board.

4. Serve as the rating and supervising official for the Executive Director.

- Conduct mid-year and end-of-year performance reviews of the Executive Director and submit appropriate performance rating information to the agency's Chief Financial Officer.
- Recommend an annual performance award for the Executive Director, as appropriate, to the Board's Executive Committee.
- Be the final adjudicator of any EEO, reasonable accommodation, or other personnel actions or grievances that directly involve the Executive Director, in coordination with the Vice Chair, General Counsel, and the Udall Foundation's Human Resources external services providers.

5. Be available to the Executive Director, Chief Financial Officer, General Counsel, and other Udall Foundation employees, as necessary, to ensure that the Board's duty to "supervise and direct" the operations of the Udall Foundation is being fulfilled, such as providing input to and support for the agency's programming.

## **Appendix 3**

### **Udall Foundation Board of Trustees Eric D. Eberhard Trustees Award for Outstanding Accomplishment (Trustees Award)**

Updated: October 2024

The Udall Foundation Board of Trustees may give honorary awards for recognition of agency employees, former Udall Foundation employees (such as those who have recently retired), and other deserving individuals external to the agency who have established a pattern of excellence for activities supportive of the mission of the Udall Foundation. For agency employees, such a pattern of excellence has normally been recognized through the previous receipt of other awards either honorary or monetary. Recommendations for Trustees Awards will be made to the Board by the Executive Director from time to time. The Board may give a Trustees Award at any time, including at a public meeting of the Board of Trustees.

The standards for a Trustees Award include one or more of the following:

- Accomplishing supervisory or nonsupervisory duties in an outstanding manner, setting an example of achievement for others to follow;
- Demonstrating initiative and skill in devising new or improved equipment, work methods, or procedures that resulted in considerable savings in time, space, materials, or other items of expense, or improved safety or health of the agency's workforce;
- Leadership in performing assigned duties resulting in increased morale or improved productivity of agency employees;
- Excellence, over an extended period of time, in the performance of activities that provide support to the mission of the Udall Foundation; or
- Continuous and exemplary performance of job duties, above and beyond the usual expectations of the employee's position.

When making a recommendation to the Board for a Trustees Award, the Executive Director will specify which of the above standards the employee has met. The Executive Director will provide a narrative justification for the recommendation to the Board that articulates qualitative and/or quantitative criteria as appropriate. The Executive Director will provide any additional information regarding the recommendation at the request of the Board.

Trustees Awards are honorary awards; no monetary award is automatically given to the recipient by the Board. Any monetary compensation to a Udall Foundation awardee will be determined through the Udall Foundation's internal performance review and awards process.

The full Board shall make the final determination whether to award a Trustees Award. There is no cap on the number of Trustees Awards that the Board may give at any one time or cumulatively over time.